INFRINGEMENT MANAGEMENT POLICY

Policy Reference No.  POL/176
File No.           HCC13/492
Strategic Objective  5.3 Provide responsible and transparent governance, services and infrastructure which responds to and supports community needs
Adopted by Council  27 April 2015
Re-Adopted         16 April 2018
Date for Review     April 2022
Responsible Officer  Manager Governance
Department          Governance
1. **POLICY STATEMENT**

1.1 This Infringement Management Policy (the Policy) defines the standards and expectations set by Council, for the exercise of all duties, functions and responsibilities involved in carrying out any enforcement of Legislation in the Hume City Council.

1.2 Council is committed to ensure enforcement is carried out in the public interest and is transparent, fair, efficient and consistent.

2. **PURPOSE**

2.1 The aim of this Policy is to:

2.1.1 Document Council’s approach to the management of infringements issued by Council’s authorised officers; and

2.1.2 To ensure that regulatory functions are exercised consistently and without bias and in accordance with Council’s obligations under the Local Government Act.

2.2 The management of infringements will be auditable and transparent and in accordance with the requirements of the *Infringements Act 2006* which establishes a standard framework for issuing and enforcing infringement notices.

3. **SCOPE**

3.1 The Local Government Act 1989 empowers Local Government Authorities (LGA) to administer any delegated State Government Act and Local Law as listed in Section 8 of this Policy.

3.2 The Infringements Act 2006 and Fines Reform Act 2014 provide the legislative framework for the administration of infringements in Victoria.

3.3 The Act is supported by the Infringements Regulations 2016. There are currently over 50 legislative instruments in Victoria containing infringement offences.

3.4 This Policy is to be applied for infringement management in the Statutory Planning and Building Control Services, Assets, Waste, City Laws, Sustainable Environment, Public Health and any other applicable departments of Council.

4. **OBJECTIVE**

The objective of this Policy is to provide a consistent, accountable and transparent process for infringement management.
5. POLICY IMPLEMENTATION

5.1 This Policy provides standards and direction to ensure that all regulatory functions undertaken on behalf of Council are undertaken in a manner that reflects Council’s Corporate Values, whilst complying with Council’s Employee Code of Conduct.

5.2 This Policy establishes clear and lawful guidelines when exercising regulatory functions by providing:

5.2.1 Enforcement options which ensure a consistent, impartial and fair application of the law.

5.2.2 Guidance for Authorised Officers in their use of discretion.

5.2.3 Clear and concise guidelines, which are consistent with guidelines issued by the Attorney General.

5.2.4 Ensuring that all warnings, infringement notices, notices and reports are correctly recorded within Council’s systems and contain all the necessary elements to establish the alleged offence.

5.3 The Departments responsible for authorised officers will implement this Policy by ensuring their staff:

5.3.1 Are trained and competent to use procedures that support the Policy.

5.3.2 Have access to this Policy and supporting procedures and legislation.

5.4 Reporting to the Department of Justice and Regulation:

5.4.1 Under the Infringements Act 2006 and regulations, an enforcement agency must provide prescribed information to the Department of Justice and Regulation every six months in relation to each category of infringement offences as follows:

(a) The number of official warnings;
(b) The number of official warnings withdrawn;
(c) The number of infringement notices issued;
(d) The number of infringement notices withdrawn;
(e) The number of persons served with an infringement notice who elect to have the matter heard and determined in court, or in the case of a child, the Children’s Court;
(f) The number of applications for internal review under each of the grounds and the number of applications for internal review decided;
(g) The number of applications for payment plans received by the enforcement agency and as far as practicable:
- The total number of payment plans offered.
- The total number of payment plans commenced.
- In relation to commenced payment plans, the number defaulted.

(h) The number of applications for review under Special Circumstances – Family Violence.

6. POLICY STATEMENTS

6.1 GENERAL

6.1.1 Policy Statements will be presented in the order of the Infringement Management process i.e.
- Issue of Infringements
- Payment of Infringements
- Infringement Review
- Consideration of Special Circumstances and Exceptional Circumstances
- Financial Hardship
- Infringement Recovery
- Work And Development Scheme
- Prosecutions

6.1.2 The Chief Executive Officer (CEO) or Councillors are not to become involved in reviews of infringement notices and will not hear deputations regarding individual Infringement notices. Where an appeal is not confirmed the next course of review is an appeal through the Courts.

6.1.3 If the CEO or Councillors receive an application to review an infringement the application should be forwarded to Council’s Executive Officer or another staff member so that it is recorded in Council’s Record Management System and forwarded to the Infringement Management Unit where policy, guidelines and processes will be followed.

6.2 ISSUE OF INFRINGEMENTS

6.2.1 Authorised Officers have a statutory obligation to enforce the legislation conferred upon Council. Such enforcement actions may include verbal or written warnings and directions, the issue of infringement notices for certain offences or undertaking further legal action for serious and recalcitrant breaches of law

6.2.2 Infringements must be issued in accordance with the Policy for any sighted contravention of the Local Law or any State Legislation that Council is authorised to enforce.

6.2.3 All infringements must be recorded and monitored on Councils CI Property and Rating Infringement Module or other database as approved by the CEO.

6.2.4 Information regarding the Infringements Management process shall be available in plain English and able to be accessed by the community either through
6.2.5 If at any point an authorised officer suspects that a procedural error may have occurred, the matter should be referred for review immediately and without the necessity for an application for review. A hold will be placed on the Infringement notice so as not to incur late fees until the matter is reviewed and response provided.

6.3 PAYMENT OF INFRINGEMENTS

6.3.1 All infringements must be paid by the due date on the infringement notice.

6.3.2 Infringements may be paid by installments or by negotiating an extension on the due date from the time it is first issued to avoid extra fees being accrued (where applicable) i.e. a payment plan.

6.3.3 Payment plans (instalments) are to be available as per the criteria listed below to any person (not a company) who is able to prove financial hardship:

   (a) Payment plans are only available on 2 occasions (not on an ongoing basis). This includes instalment plans, extensions of time to pay or a combination of both;

   (b) If a person defaults by not making a payment within 14 days of the due date, as per the payment plan conditions, the plan will be considered to be in default;

   (c) A default letter will be sent advising payment is required within 7 days and if this payment is not received the payment plan will be cancelled and the matter will proceed to the next stage in the infringement lifecycle, which may include Court.

6.3.4 A person who receives one of the following benefits is eligible for payment plans as of right:
   - Centrelink Health Care Card;
   - Pensioner Concession Card;
   - Department of Veterans’ Affairs Concession Card.
6.3.5 The minimum amount accepted per fortnight for a payment plan is to be based on the total amount of the accumulated penalty amounts to be paid within a 12 month period (i.e. total dollar value divided by 26 fortnights). The minimum payment amount is not to be less than $20.00, or in the case of extreme financial hardship, $10.00, per fortnight. Persons suffering extreme financial hardship will be dealt with on a case by case basis, however full payment is never to exceed a 24 month term.

6.3.6 Extensions of the time to pay infringements in full will be considered (2 to 8 weeks depending on the amount of the infringement) without penalty.

6.3.7 A company is not eligible to be offered a payment plan (instalment) arrangement but may be offered up to two 8 week extensions of time to pay an infringement.

6.3.8 The Fines Reform Act 2014 provides for a person or company to apply to the Director, Fines Victoria for a payment arrangement to pay a fine or multiple fines. A payment arrangement may include fines from different enforcement agencies, fines at different stages of enforcement and court fines. A payment arrangement can allow a person or company to pay by instalments or it can provide an extension of time to pay.

6.3.9 A person or company will have the option to request that an enforcement agency (of which Hume City Council is one) refer a fine to the Director, Fines Victoria to manage as part of a payment arrangement.

6.3.10 For more information on Payment Arrangements go to www.online.fines.vic.gov.au

6.4 INFRINGEMENT REVIEW

6.4.1 Council acknowledges the right of people issued with infringement notices to seek a review of the circumstances of the notice before further legal action is taken under various Acts and Regulations. All such reviews will be dealt with fairly, impartially and consistently.

6.4.2 When applying for review of an infringement, the applicant must:

(a) Complete the form “Application to Review an Infringement” (Attachment 1), or submit a written request for a review, either in person or by mail or by e-mail to contactus@hume.vic.gov.au. A person may also submit an application for review online on Council’s website.

(b) Set out the circumstances and basis for disputing the alleged offence and the grounds on which the decision should be reviewed:
   - was contrary to law;
   - involved a mistake of identity;
   - that special circumstances apply to the person;
   - the conduct for which the infringement notice was served should be excused having regard to any exceptional circumstances relating to the infringement offence;
   - Person unaware of infringement.
(c) Include any documentary evidence or information supporting their application (please note, for all incidents where a person is relying on evidentiary circumstances, they will be required to declare the information on a statutory declaration in the first instance).

(d) State the applicant’s current address for service of the outcome of the decision.

(e) A request for review of a parking infringement may also be lodged directly with Council’s Parking Services Contractor.

6.4.3 The “Application to Review an Infringement” application form may change from time to time.

6.4.4 A request for a review may only be made once in relation to any one infringement offence in respect of the applicant.

6.4.5 If a review is requested and the decision to issue the infringement is upheld, the time to pay the fine will be extended by either 2 weeks from date of the response letter or 1 week from the due date of the infringement, whichever is the greater time period.

6.4.6 A person issued with an infringement notice may elect to have the matter referred to Open Court at any time.

6.4.7 Infringement Reviews must be conducted in accordance with the confidential guidelines as approved by the CEO.

6.4.8 The outcome of the review is to be forwarded to the applicant in writing within 21 days of Council making a decision on the review.

6.4.9 Infringement Notices that are not withdrawn by a review panel and are referred to Court will be processed in accordance with the procedure outlined in the Magistrates’ Court Act 1989.

6.4.10 Where a person receives an infringement for parking and they submit a written request to have the issuing of that infringement reviewed, and that person’s request for review indicates they have not previously been issued with any infringement for parking within Council’s municipal district, the person conducting the review will take that into account, along with other relevant circumstances such as the nature and extent of the offence and whether the safety of other road users was significantly compromised.
6.5 REVIEW GROUND - SPECIAL CIRCUMSTANCES

6.5.1 A person in receipt of an infringement may also apply for a review of the infringement if there are special circumstances.

6.5.2 Special circumstances include:

- a mental or intellectual disability or disorder, disease or illness;
- a serious addiction to drugs, or alcohol or a volatile substance, that resulted in the person being unable to understand or control the behaviour that resulted in an offence;
- homelessness resulting in an inability to control the behaviour constituting the offence;
- is a victim of family violence.

6.5.3 Note:

(a) Homelessness is defined in Regulation 7 of the Infringement (General) Regulations as:

- the person is living in crisis accommodation;
- the person is living in transitional accommodation;
- the person is living in any other accommodation provided under the Supported Accommodation Assistance Act 1994 of the Commonwealth;
- the person has inadequate access to safe and secure housing as defined in section 4 of the Supported Accommodation Assistance Act 1994 of the Commonwealth.

(b) Family violence is defined as a behaviour by a person towards a family member of that person if that behaviour:

- is physically or sexually abusive; or
- is emotionally or psychologically abusive; or
- is economically abusive; or
- is threatening; or
- is coercive; or
- in any other way controls or dominates the family member and causes that family member to feel fear for the safety or wellbeing of that family member or another person; or
- behaviour by a person that causes a child to hear or witness, or otherwise be exposed to the effects of, behaviour referred to above.

6.5.4 Applications for review under the special circumstances clause must be supported with documentation or proof of the circumstances.
6.6 REVIEW GROUND - EXCEPTIONAL CIRCUMSTANCES

6.6.1 A person in receipt of an infringement may apply for a review of the infringement if there are exceptional circumstances.

6.6.2 Exceptional circumstances are not specifically defined and hence the applicant will be required to explain the circumstances and have supporting material as evidence to back up their case (e.g. a doctor's letter).

6.6.3 The Guide provided as Attachment 2 is from the Department of Justice and Regulation website and provides some assistance with applications that cite Exceptional and Special Circumstances.

6.7 FINANCIAL HARDSHIP

6.7.1 Whilst financial hardship is not a ground for review, Council may consider such applications under the exceptional circumstances ground.

6.7.2 Alternatively, where a person is experiencing financial hardship and is unable to pay their outstanding fines, Council should assist the applicant, where appropriate, to negotiate a payment plan.

6.8 INFRINGEMENT RECOVERY

6.8.1 The Infringement Recovery Process shall be in accordance with this Policy.

6.8.2 Within 30 days of the expiry of the due date for payment of the Penalty Reminder Notice, recovery of the infringement and related costs (where applicable) of the infringement will commence via either Council solicitor letter or a Recovery Agency.

6.8.3 The Recovery Agency or solicitor will attempt to recover the outstanding infringement amount and where necessary have any directions or breaches on the notice complied with (using appropriate measures) over a 90 day period.

6.8.4 The use of a Recovery Agency will require reports to be forwarded of unpaid infringements for review with regard to issuing summons on a monthly basis.

6.8.5 If a notice is not paid, even after a reminder (with late fee added) has been sent, the matter can be referred to Court.

6.8.6 Infringement notices issued under the Environment Protections Act 1970 are to be referred to Court after the Penalty Reminder Notice stage so that if another person is identified as the offender during the Court process, this person can be charged with the offence.
6.9 WORKING AND DEVELOPMENT SCHEME (WDP)

6.9.1 The WDP scheme is a new initiative to help vulnerable and disadvantaged people who cannot pay their fines due to acute financial hardship.

6.9.2 If a person is eligible for a WDP, their sponsor (who is accredited by the Secretary, Department of Justice and Regulation) will be able to apply to the Secretary for a WDP which will enable the eligible person to clear an unpaid fine by participating in approved activities supervised by their sponsor.

6.9.3 To be eligible for a WDP, a person will need to have, or be experiencing, any one of the following:
- a mental or intellectual disability, disorder or illness;
- an addiction to drugs, alcohol or a volatile substance;
- homelessness;
- family violence;
- acute financial hardship.

6.9.4 Approved WDP activities under the supervision of a sponsor may include:
- Drug and alcohol counselling;
- Unpaid / voluntary work;
- Courses included educational, vocation or life skills;
- Medical or mental health treatment provided by a doctor, nurse or psychologist;
- Mentoring programs (for people under the age of 25 years.)

6.10 PROSECUTIONS

6.10.1 Following the expiry of the recovery period, proceedings may be instigated through the Magistrates Court or any other applicable Court.

6.10.2 The following factors may indicate that it is in the Public Interest to commence or continue a prosecution:
- The need to maintain the rule of law (for example, an offence which is a community safety issue such as illegal parking near schools, a health or building offence etc).
- The need for deterrence, (for example, an offence that represents a negative impact on the environment and/or appearance of the city such as an unsightly premise, an asset protection issue or any other planning infringement).
- The need to maintain public confidence in Council acting in the interest of the community and as a regulator.
- There is a total value of infringement and costs exceeding $200.
- That a person has incurred 3 or more infringements.
6.10.3 The following factors may indicate that it is not in the Public Interest to pursue a prosecution:

- The youth, age, physical or mental health or special infirmity of the alleged offender or of a witness.
- The triviality of the offence i.e. the infringement value is under $75.
- The availability of alternatives to prosecution.
- The financial capacity or insolvency of the offender.
- The offender rectifies the act or omission which led to the charge.
- The likely length of the hearing or the expense of pursuing the prosecution.
- The likely outcome in the event of a finding of guilt having regard to the punishment.

6.10.4 Should Council’s Prosecutions and Compliance Officer, or any other appropriately authorised/delegated officer become aware that an error has been made or of new circumstances, the matter must be reviewed internally, and if appropriate, must not proceed to Court. No request in writing is required on such occasions. Unpaid Infringements that are considered unrecoverable will be written off.

6.11 FAMILY VIOLENCE SCHEME

6.11.1 The Family Violence Scheme is a customised scheme to support people affected by family violence within the fines system.

6.11.2 The scheme allows people to apply to have their infringement fines withdrawn if their experience of family violence contributed to the offence or it is not safe for them to nominate the responsible person.

6.11.3 Fines for offences against local council laws (other than parking fines) are excluded from the Family Violence Scheme.

6.11.4 More information can be found in Attachment 3 of this policy, or by visiting www.justice.vic.gov.au

7. DEFINITIONS AND ABBREVIATIONS

7.1 The following definitions are applicable within this Policy:

- **Act** - The Infringements Act 2006.
- **Council** - means Hume City Council.
- **Authorised Officer** - means an Officer granted appropriate delegated authority under the Local Government Act 1993 and other legislation for which the Council is responsible.
- **Recovery Agency** - a company endorsed by Council to collect outstanding monies owed.
- **Manager** is a person appointed as a Manager at Council.
8. RELATED DOCUMENTS LEGISLATION / GUIDELINES

8.1 This Policy Document relies on the provisions contained by not limited to the following Acts, Regulations and Guidelines:

8.1.1 Hume City Council’s General Local Law 1

8.1.2 State Legislation

- Local Government Act 1989
- Road Safety Act 1986
- Metropolitan Fire Brigades Act 1958
- Country Fire Authority Act 1958
- Domestic Animals Act 1994
- Environment Protection Act 1970
- Fines Reform Act 2014
- Infringements Act 2006
- Tobacco Act 1987
- Magistrates’ Court Act 1989
- Impoundment of Livestock Act
- Prevention of Cruelty to Animals Act 1986
- Summary Offences Act 1966
- Magistrates Court Act 1989
- Evidence Act 2008
- Victorian Civil and Administrative Tribunal Act 1998
- Building Act 1993
- Planning and Environment Act 1987 [s147(4)]
- Road Management Act 2004
- Food Act 1984
- Acts and regulations including Part 14 of residential Tenancies Act 1997
- Any Regulations made and in-force under the above listed Acts

8.1.3 This Policy relates to the following Council policies, plans or manuals:

- Employee Code Of Conduct;
- Council’s applicable Complaints Handling Policy/s;
- Department’s individual applicable procedures, work instructions and guidelines;
- Infringement Management Guidelines.
### Application for Internal Review (Infringements Only)

#### Applicant details
- **Who is applying:**
  - Person named on the infringement notice
  - Other person with consent
  - Authorised company representative

#### Your personal details
- **Surname / Company Name:**
- **First name / Company ACN:**
- **Address of person / Company:**
- **Email:**
  - **State:**
  - **Postcode:**

#### Infringement details
- **Your infringement number:**
- **Vehicle registration number:**

#### Grounds for application
- **Exceptional Circumstances**
  - See description 1
- **Contrary to Law**
  - See description 2
- **Special Circumstances**
  - See description 3
- **Mistaken Identity**
  - See description 4
- **Person Unaware of Fines**
  - See description 5
- **Penalty Reminder Notice / Fee Waiver Request**
  - See description 5

#### I have attached an explanation of my circumstances and ground(s) in support of my application
- **X**

#### Declaration details
- I understand that this is the only Internal Review for this infringement that I am able to submit pursuant to s 20(7) of the Infringements Act 2006.
- I declare that the information that I have supplied is true, and any attachments to this form, are true and correct to the best of my knowledge.
- I understand that by making a false or misleading statement in support of this claim, I may be prosecuted.

**Signature of Applicant:**

**Date:**

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**Policy Reference No:** POL/176

**Date of Re/Adoption:** 16 April 2018

**Review Date:** April 2022

**Department:** Governance

**Responsible Officer:** Manager Governance

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INFRINGEMENT MANAGEMENT POLICY

Description of relevant grounds for internal review appeal

1. Exceptional Circumstances
   Please provide details of the exceptional circumstances (where you have committed the offence due to unforeseen or unavoidable circumstances, e.g. medical emergencies).

2. Contrary to Law
   Please provide the reasons why you consider the decision to issue you with an infringement was unlawful (e.g., the infringement was not valid).

3. Special Circumstances
   Special circumstances includes:
   - a mental or intellectual disability, disorder, disease or illness
   - a serious addiction to drugs, alcohol or volatile substance
   - homelessness, or
   - family violence within the meaning of the Family Violence Protection Act 2008.
   You must provide evidence (e.g., letter, report, statement) from one of the following parties to support your application:
   - a caseworker, case manager or support worker
   - a general practitioner, psychiatrist or psychologist, or
   - an accredited drug treatment agency.
   Evidence (e.g., letter, statement or report) from practitioner or case work should include the following information:
   - the practitioner/case worker's qualification and relationship with you, including the period of engagement
   - the nature, severity and duration of your condition or your circumstances:
     a) whether they were suffering from the relevant condition or circumstances at the time the offence was committed, and
     b) whether, in the opinion of the practitioner/case worker, it is more likely than not that your condition/circumstances resulted in your inability to understand or control the conduct constituting the offence.
   The practitioner or agency report must show that because of your condition/situation you could not understand or control constituting the offence.

4. Mistakes Identity
   Please provide an explanation of why you rely on the ground of mistake of identity (including evidence e.g. copy of your driver's licence, in support).

5. Person Unaware of Fee
   An application made on the ground of ‘person unaware’ must:
   - be made within 14 days of you becoming aware of the infringement notice (you may evidence the date that you became aware of the infringement notice by executing a statutory declaration)
   - state the grounds on which the decision should be reviewed, and
   - provide your current address for service.

6. Penalty Reminder Notice Fee Waiver Request
   Please provide the reason why you believe the Penalty Reminder Notice Fee should be waived.
   Note: The original penalty amount is still applicable under this request.

Applicants please note:
If you do not provide sufficient information, the enforcement agency may request further information. If you do not provide this further information within 21 days of the date of request, the enforcement agency may determine the application without further information. Internal reviews are not permitted for an alleged drink-driving, driving under the influence of drugs, or excessive speed infringements that result in a loss of licence.

Consent for Internal Review
To be completed if another person is acting on your behalf:

I/(person named in the infringement) ____________________________ give my consent to instama of person making the application on your behalf ____________________________ to apply for an Internal Review on my behalf to Infringement Number ____________________________

Signature of person named on the infringement ____________________________

Signature of other person with consent ____________________________

Date: D D / M M / Y Y Y Y

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Attachment 2:

Detailed Practitioner’s Reports: Instructions for Practitioners

### Infringement Management Policy

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