Policy Reference No. | POL/181
---|---
File No. | HCC04/940-04
Strategic Objective | 4.2 Create community pride through a well-designed and maintained City
Adopted by Council | September 2004
Re-Adopted | 15 March 2016
Date for Review | September 2017
Responsible Officer | Manager Statutory Planning and Building Control Services
Department | Statutory Planning and Building Control Services
1 POLICY STATEMENT

Council will adopt the Municipal Building Control Intervention Filter Criteria as Council’s policy for dealing with building control complaints and reports where a private building surveyor has been appointed to undertake the functions of the “Relevant Building Surveyor” as defined by the Building Act 1993 in relation to building works within Hume City.

2 INTRODUCTION

2.1 The Building Act 1993 allows property owners the choice of appointing the Municipal Building Surveyor or a private building surveyor for building permit services. Council, however, is the statutory authority responsible for administration and enforcement of the Building Act and Building Regulations throughout the municipal district. Consequently, Council frequently receives complaints from members of the public regarding building work that is being or has been carried out for which a private building surveyor has been appointed.

2.2 The Victorian Municipal Building Surveyors Group (VMBSG) at its 2002 annual conference recognised the need for developing a uniform approach across Victoria when dealing with complaints relating to matters under the responsibility of private building surveyors. The Municipal Building Control Intervention Filter Criteria has been developed as a system to classify and manage those complaints.

2.3 The Municipal Building Control Intervention Filter Criteria is designed to be used as a risk management tool for addressing complaints and emergencies relating to building sites for which a private building surveyor has been appointed to carry out functions as the relevant Building Surveyor in accordance the Building Act 1993. The criteria provides a uniform and consistent policy approach in dealing with these issues when they arise.

3 POLICY IMPLEMENTATION

3.1 The policy is to be administered by the Municipal Building Surveyor.

3.2 Whenever a complaint is received regarding building works for which a private building surveyor has been appointed to carry out the functions of the “Relevant Building Surveyor” the Municipal Building Control Intervention Filter Criteria will be applied to determine the level of action to be taken.

4 RELATED DOCUMENTS

4.1 Hume City Council Municipal Building Control Intervention Filter Criteria
4.2 Building Act 1993
4.3 Building Regulations made pursuant to Section 7 of the Act
1. **RISK ANALYSIS**

**STEP 1** – Determine the possible consequences of the matter being complained of:

**Table E1 Qualitative measures of consequence or impact**

<table>
<thead>
<tr>
<th>Level</th>
<th>Descriptor</th>
<th>Example detail description</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Insignificant</td>
<td>No injuries, low financial loss, no detriment to health, no damage to property, sitting.</td>
</tr>
<tr>
<td>2</td>
<td>Minor</td>
<td>Injury (self-treatable e.g. minor cuts or abrasions), medium financial loss, minimal detriment to health, minor damage to property.</td>
</tr>
<tr>
<td>3</td>
<td>Moderate</td>
<td>Injury (medical treatment required by other), high financial loss, moderate detriment to health, moderate damage to property.</td>
</tr>
<tr>
<td>4</td>
<td>Major</td>
<td>Serious non-permanent injury, major financial loss, major detriment to health, major damage to property.</td>
</tr>
<tr>
<td>5</td>
<td>Catastrophic</td>
<td>Permanent injury or death, huge financial loss, irreparable damage to property.</td>
</tr>
</tbody>
</table>

**STEP 2** – Determine the likelihood of the event in Step 1 occurring

**Table E2 Qualitative measures of likelihood**

<table>
<thead>
<tr>
<th>Level</th>
<th>Descriptor</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>Almost certain</td>
<td>Is expected to occur in most circumstances</td>
</tr>
<tr>
<td>B</td>
<td>Likely</td>
<td>Will probably occur in most circumstances</td>
</tr>
<tr>
<td>C</td>
<td>Possible</td>
<td>Might occur some time</td>
</tr>
<tr>
<td>D</td>
<td>Unlikely</td>
<td>Could occur at some time</td>
</tr>
<tr>
<td>E</td>
<td>Rare</td>
<td>May occur only in exceptional circumstances</td>
</tr>
</tbody>
</table>

**STEP 3** – Locate the issue on the risk matrix by comparing the likelihood to the consequence

**Table E3 Qualitative risk analysis matrix – level of risk**

<table>
<thead>
<tr>
<th>Likelihood</th>
<th>Insignificant</th>
<th>Minor</th>
<th>Moderate</th>
<th>Major</th>
<th>Catastrophic</th>
</tr>
</thead>
<tbody>
<tr>
<td>A (almost certain)</td>
<td>M</td>
<td>H</td>
<td>E</td>
<td>E</td>
<td>E</td>
</tr>
<tr>
<td>B (likely)</td>
<td>M</td>
<td>H</td>
<td>H</td>
<td>E</td>
<td>E</td>
</tr>
<tr>
<td>C (moderate)</td>
<td>L</td>
<td>M</td>
<td>H</td>
<td>H</td>
<td>E</td>
</tr>
<tr>
<td>D (unlikely)</td>
<td>L</td>
<td>L</td>
<td>M</td>
<td>H</td>
<td>E</td>
</tr>
<tr>
<td>E (rare)</td>
<td>L</td>
<td>L</td>
<td>M</td>
<td>H</td>
<td>H</td>
</tr>
</tbody>
</table>

**STEP 4** – Identify action to be taken
### Table E4 Legend for Risk Analysis Matrix and Treatment

| E | Extreme risk: immediate action required | Refer to PBS without delay | Council/MBS takes immediate action to suitably reduce risk | If there is evidence of conduct by any building practitioner such that a finding under section 179(1) of the Building Act 1993 could be made by the Building Practitioners Board the matter, with supporting evidence, will be referred to that Board for Inquiry. |
| H | High risk, attention needed in reasonable time | Refer to PBS without delay | Council/MBS takes action if PBS is not taking action to suitably reduce the risk within reasonable time |
| M | Moderate risk, treatment by PBS | Refer to PBS without delay | No other action by Council/MBS |
| L | Low risk, manage by referral | Refer complainant to PBS without delay | No other action by Council/MBS |

**STEP 5 – Take the action as required by the matrix**
2. **RELEVANT LEGISLATION REGARDING REFERRALS**

2.1 Building Act 1993

**S179 Inquiry into conduct**

(1) On an inquiry into the conduct of a registered building practitioner, the Building Practitioners Board may make any one or more of the decisions mentioned in sub-section (2) if it finds that the registered building practitioner –

(a) is guilty of unprofessional conduct; or
(b) has failed to comply with this Act or the regulations; or
(c) has failed to comply with a determination of the Building Appeals Board or a direction of the Commission; or
(d) has been guilty of conduct in relation to his or her practice as a building practitioner which -
   (i) is constituted by a pattern of conduct or by gross negligence or gross incompetence in a particular matter; and
   (ii) shows that he or she is not a fit and proper person to practise as a building practitioner; or
(e) has employed or engaged to do, on his or her behalf, work of a kind that can only be done by a person registered under this Part in a particular category or class, a person who is not so registered; or
(f) has obtained his or her registration under this Part or any required insurance by fraud or misrepresentation; or
   (i) has failed to comply with a reasonable direction of an insurer in respect of the completion or rectification of defective building work or any payment to be made to the insurer in respect of the completion or rectification of defective building work in accordance with required insurance or in accordance with a guarantee under the **House Contracts Guarantee Act 1987** or has failed to comply with a direction under section 44 of the **House Contracts Guarantee Act 1987**; or
   (ii) has failed to carry out a recommendation contained in an inspector’s report under section 48 of the **Domestic Building Contracts Act 1995**
(g) has had his or her authority to practise as a building practitioner in a place outside Victoria cancelled or suspended otherwise than for failure to renew that authority; or
(h) has failed to comply with an undertaking given to the Board under this Division.
BUILDING REGULATIONS 1994

Regulation 15.2 - Professional standards

A registered building practitioner must -

(a) perform his or her work as a building practitioner in a competent manner and to a professional standard; and

(b) immediately inform the client in writing if a conflict of interest arises or appears likely to arise between his or her interest as a building practitioner and that of his or her client; and

(c) receive remuneration for his or her services as a building practitioner solely by the professional fee or other benefits specified in the contract of engagement or by the salary and other benefits payable by the building practitioner's employer.

NOTE: A finding pursuant to section 179(1) may include a finding of a failure to comply with Regulation 15.2.
3. SUPPORTIVE LETTERS

3.1 Letter – Referral of complainant to PBS – L-‘Low Risk’

[INSERT DATE]

[INSERT NAME OF COMPLAINANT]  
[INSERT ADDRESS OF COMPLAINANT]

Dear          ,

Re: Building work at [INSERT ADDRESS]

I refer to your concerns regarding building work at the above site.

Council records disclose that a private building surveyor has been appointed in relation to that building work.

The Building Act 1993 establishes a privatised system of ensuring compliance with the relevant legislation and codes. In circumstances such as this, where a private building surveyor has been appointed, it is that private building surveyor who has powers and responsibilities which enable and obligate them to deal with the matters raised by you. I recommend therefore that you raise your concerns directly with the private building surveyor relevant to this work. The private building surveyor’s details are as follows:

[INSERT NAME AND CONTACT DETAILS OF THE RELEVANT PRIVATE BUILDING SURVEYOR]

The Building Practitioners Board is the professional regulating body in respect of all building practitioners including private building surveyors. The Building Commission also has powers to oversee private building surveyors.

Any matters relating to the conduct, functions or practices of the private building surveyor or other building practitioners may also be referred to the Building Practitioner’s Board and/or Building Commission (both of Level 27 Casselden Place, 2 Lonsdale Street, Melbourne 3000 – Ph 9285 6400, Fax 9285 6464).

Yours faithfully

Municipal Building Surveyor  
Hume City Council
3.2  Letter - Referral of complaint to PBS - M-'Moderate Risk’

[Insert Date]

[Insert name of PBS]
[Insert address of PBS]

Dear ,

Re:  Building work at [insert address]

Council records disclose that you have accepted an appointment to carry out a private building surveyor’s functions under Part 6 of the Building Act 1993 in respect of the building/building work at the above address.

Information has been received by this office regarding [insert details of complaint].

The above matter is considered to be within the scope of your appointment and you are the appropriate person to deal with this issue and any surrounding issues.

Having considered the Municipal Building Control Intervention Filter Criteria Policy that has been adopted by this Council; the Municipal Building Surveyor does not intend exercising powers under the Building Act which are equally available to you. If, after a reasonable time however, it becomes evident that you have not taken appropriate action, the details of this matter may be referred to the Building Practitioner’s Board and/or the Building Commission.

Yours faithfully

Municipal Building Surveyor
Hume City Council

Copy:  Owner  Copy:  Complainant
3.3  Letter to complainant advising of referral to PBS - M-'Moderate Risk'

[COUNCIL LETTERHEAD]

[Insert Date]

[Insert name of Complainant]
[Insert address of Complainant]

Dear ,

Re: Building work at [insert address]

I refer to your concerns regarding building work at the above site.

Council records disclose that a private building surveyor has been appointed in relation to that building work.

The Building Act 1993 establishes a privatised system of ensuring compliance with the relevant legislation and codes. In circumstances such as this, where a private building surveyor has been appointed, it is that private building surveyor who has powers and responsibilities which enable and obligate them to deal with the matters raised by you.

I have therefore referred your concerns to the relevant private building surveyor for their action. A copy of that referral is enclosed.

The private building surveyor’s details are as follows:

[Insert name and contact details of the relevant private building surveyor]

You may also wish to contact the private building surveyor directly.

The Building Practitioners Board is the professional regulating body in respect of all building practitioners including private building surveyors. The Building Commission also has powers to oversee private building surveyors.

Any matters relating to the conduct, functions or practices of the private building surveyor or other building practitioners may also be referred to the Building Practitioner’s Board and/or Building Commission (both of Level 27 Casselden Place, 2 Lonsdale Street, Melbourne 3000 - Ph 9285 6400, Fax 9285 6464.

Yours faithfully

Municipal Building Surveyor
Hume City Council
3.4  Letter - Referral of complaint to PBS - H-‘High Risk’

[COUNCIL LETTERHEAD]

Insert Date

[Insert name of PBS]
[Insert address of PBS]

Dear [insert name],

Re: Building work at [insert address]

Council records disclose that you have accepted an appointment to carry out a private building surveyor's functions under Part 6 of the Building Act 1993 in respect of the building/building work at the above address.

Information has been received by this office regarding [insert details of complaint].

The above matter is considered to be within the scope of your appointment and you are the appropriate person to deal with this issue and any surrounding issues.

Having considered the Municipal Building Control Intervention Filter Criteria Policy that has been adopted by this Council; the Municipal Building Surveyor does not at this time intend exercising powers under the Building Act which are equally available to you. If, after a reasonable time however, it becomes evident that you have not taken appropriate action, the Municipal Building Surveyor may intervene and take any necessary action under the Building Act.

In the event it is necessary for the Municipal Building Surveyor to intervene, details of this matter may be referred to the Building Practitioner's Board and/or the Building Commission.

Yours faithfully

Municipal Building Surveyor
Hume City Council

Copy: Owner  Copy: Complainant
3.5 Letter to complainant advising of referral to PBS - H-'High Risk'

[COUNCIL LETTERHEAD]

Insert Date

[Insert name of Complainant]
[Insert address of Complainant]

Dear

Re: Building work at [insert address]

I refer to your concerns regarding building work at the above site.

Council records disclose that a private building surveyor has been appointed in relation to that building work.

The Building Act 1993 establishes a privatised system of ensuring compliance with the relevant legislation and codes. In circumstances such as this, where a private building surveyor has been appointed, it is that private building surveyor who has powers and responsibilities which enable and obligate them to deal with the matters raised by you.

I have therefore referred your concerns to the relevant private building surveyor for their action. A copy of that referral is enclosed.

The private building surveyor's details are as follows:

[Insert name and contact details of the relevant private building surveyor]

You may also wish to contact the private building surveyor directly.

The Building Practitioners Board is the professional regulating body in respect of all building practitioners including private building surveyors. The Building Commission also has powers to oversee private building surveyors.

Any matters relating to the conduct, functions or practices of the private building surveyor or other building practitioners may also be referred to the Building Practitioner's Board and/or Building Commission (both of Level 27 Casseldon Place, 2 Lonsdale Street, Melbourne 3000 - Ph 9285 6400, Fax 9285 6464).

In the event that the private building surveyor has not taken action in regard to your concerns within [insert time period] please advise this office accordingly.

Yours faithfully

Municipal Building Surveyor
Hume City Council
3.6 Letter to PBS - E-'Extreme Risk'

[Insert Date]

[Insert name of PBS]
[Insert address of PBS]

Dear ,

Re: Building work at [insert address]

Council records disclose that you have accepted an appointment to carry out a private building surveyor's functions under Part 6 of the Building Act 1993 in respect of the building/building work at the above address.

Information has been received by this office regarding [insert details of complaint].

I have reviewed the circumstances of this matter and am of the opinion that there is an imminent danger to life or property and as such, having considered the Municipal Building Control Intervention Filter Criteria Policy, as adopted by this Council, I have determined that it is necessary that I make an Emergency Order pursuant to section 102 of the Building Act 1993.

A copy is enclosed for your information.

The Emergency Order does not take away from your duties and powers with respect to the building work - however, if you are contemplating further enforcement in regards to these same issues I recommend that you consult with this office and possibly the Building Commission before doing so.

Yours faithfully,

Municipal Building Surveyor
Hume City Council

Copy: Owner
Copy: Complainant
3.7 Letter to complainant advising of Emergency Order and PBS - E-'Extreme Risk'

[Insert Date]

[Insert name of Complainant]
[Insert address of Complainant]

Dear 

Re: Building work at [insert address]

I refer to your concerns regarding building work at the above site.

Council records disclose that a private building surveyor has been appointed in relation to that building work.

The Building Act 1993 establishes a privatised system of ensuring compliance with the relevant legislation and codes. In circumstances where a private building surveyor has been appointed, it is that private building surveyor who has responsibility to deal with matters pertaining to the building work being undertaken at the site.

In the present circumstances however, I consider that there is a danger to life or property and as such, having also considered the Municipal Building Control Intervention Filter Criteria Policy, as adopted by this Council, I have determined that it is necessary that I make an Emergency Order pursuant to section 102 of the Building Act 1993.

I have forwarded a copy of that emergency order to the private building surveyor.

The private building surveyor’s details are as follows:

[Insert name and contact details of the relevant private building surveyor]

You may also wish to contact the private building surveyor directly.

The Building Practitioners Board is the professional regulating body in respect of all building practitioners including private building surveyors. The Building Commission also has powers to oversee private building surveyors.

Any matters relating to the conduct, functions or practices of the private building surveyor or other building practitioners may also be referred to the Building Practitioner’s Board and/or Building Commission (both of Level 27 Casselden Place, 2 Lonsdale Street, Melbourne 3000 - Ph 9285 6400, Fax 9285 6464).

Yours faithfully

Municipal Building Surveyor
Hume City Council
3.8 Letter to Building Practitioners Board

[CONFIDENTIAL]

Insert Date

The Chairperson
Building Practitioners Board
PO Box 536E
Melbourne 3001

Dear Sir/Madam

Re: [Insert name of building practitioner] - Request for Inquiry

Matters have come to the attention of Council, which in the view of Council, warrant the holding of an inquiry into the conduct of [insert name of building practitioner] who is/ was a registered building practitioner.

I request, pursuant to section 178(d) of the *Building Act 1993*, that the Building Practitioners Board conducts said inquiry.

I enclose a chronology of events as they concern the building practitioner in addition to a summary of what I believe are the matters complained of and copies of relevant documents.

Please do not hesitate to contact Council staff if further information and evidence is required.

I look forward to advice of the Board’s decision in this matter.

Yours faithfully

Chief Executive Officer
Hume City Council
3.9 Letter to the Building Commission requesting an investigation into the conduct of a building practitioner

[COUNCIL LETTERHEAD]

Insert Date

The Manager
Practitioner Compliance
Building Commission
PO Box 536E
Melbourne 3001

Dear Sir/Madam

Re: [Insert name of building practitioner/s]

A matter has come to the attention of Council which indicates that the conduct of the above practitioner/s warrant/s investigation by you.

The circumstances of this matter are set out in the enclosed chronology of events and summary of Council’s concerns.

I request that you investigate the above practitioners and take the appropriate enforcement action.

Please advise me in due course of the results of your investigation.

Yours faithfully,

Municipal Building Surveyor
Hume City Council
3.10 Letter to the Building Commission requesting direction to PBS under S198

[CONFIDENTIAL]

The Building Commissioner
Building Commission
PO Box 536E
Melbourne 3001

Dear Sir/Madam

Re: [Insert name of PBS] Building Surveyor Functions

A matter has come to the attention of Council which indicates that the functions of a private building surveyor under the Building Act 1993 or Building Regulations 1994 have not been carried out in an appropriate manner.

The circumstances of this matter are set out in the enclosed chronology of events and summary of Council’s concerns.

This matter is currently a serious cause of concern.

A prompt direction to the private building surveyor by the Building Commission under section 198 of the Building Act may compel the private building surveyor involved to deal with the issue in an appropriate and timely manner. This would avoid or contain any unnecessary Council involvement and therefore enable proper administration of the private building surveyor’s function.

It is therefore requested that the Building Commission review this matter and take appropriate action as a matter of urgency.

Please do not hesitate to contact Council staff if further information is required.

Yours faithfully,

Chief Executive Officer
Hume City Council
MUNICIPAL BUILDING CONTROL INTERVENTION FILTER CRITERIA – RISK ASSESSMENT POLICY

Policy Reference No: POL/181
Responsible Officer: Manager Statutory Planning and Building Control Services
Date of Re/Adoption: 15 March 2016
Department: Statutory Planning and Building Control Services
Review Date: September 2017

Date Adopted: September 2004
Date Re-Adopted: 15 March 2016
Review Date: September 2017